# WEST VIRGINIA LEGISLATURE

## **2024 REGULAR SESSION**

**Committee Substitute** 

### for

## Senate Bill 755

By Senators Barrett, Caputo, and Woelfel

[Originating in the Committee on the Judiciary;

reported February 26, 2024]

1 A BILL to amend and reenact §16-9E-1, §16-9E-2, §16-9E-3, §16-9E-4, §16-9E-5, §16-9E-6, and §16-9E-7 of the Code of West Virginia, 1931, as amended, all relating to the delivery sales 2 3 of tobacco products; expanding article to regulate all tobacco products; defining terms; 4 clarifying that delivery sale may be via Internet website or mobile application; clarifying that 5 a delivery sale of delta-8 tetrahydrocannabinol, delta-10 tetrahydrocannabinol, or kratom 6 products is prohibited; raising legal minimum age for delivery sale of tobacco product to 21 7 years of age; prohibiting delivery sales of tobacco products to underage individuals; 8 requiring delivery sales of tobacco products to comply with certain requirements; 9 prohibiting persons from accepting a purchase order, selling, mailing, delivering, or 10 causing to be delivered certain tobacco products without complying with certain applicable 11 requirements for age verification, shipping, labeling, registration, and reporting; authorizing 12 use of check box for confirming certain purchaser information to make purchase order for 13 delivery sale of tobacco products via Internet website or mobile application if certain 14 criteria met; requiring collection and remission of applicable excise taxes; and establishing 15 criminal penalties for violations of article.

Be it enacted by the Legislature of West Virginia:

### ARTICLE 9E. DELIVERY SALES OF TOBACCO PRODUCTS.

§16-9E-1.

Definitions.

16 For purposes of this article:

17 (a) "Adult" means a person who is at least the legal minimum purchase age, as defined by
18 section two, article nine-a of this chapter.

(b)(1) "Consumer" means an individual who does not hold a business registration
 certificate in this state for the business of selling tobacco products as a wholesale or retail dealer.
 (c)(2) "Delivery sale" means any sale of cigarettes <u>a tobacco product</u> to a consumer in this
 state where either: (1)(A) The purchaser submits the order for such sale by means of a telephonic
 or other method of voice transmission, the mails or any other delivery service, or the <u>an</u> internet

24 website, a mobile application, or other online service; or (2)(B) the cigarettes are tobacco product 25 is delivered by use of the mails or a delivery service. A sale of cigarettes a tobacco product shall be 26 a delivery sale regardless of whether or not the seller is located within this state: A Provided, That 27 a sale of <del>cigarettes</del> a tobacco product not for personal consumption to a person who holds a 28 business registration certificate as a wholesale dealer or a retail dealer shall not be is not a 29 delivery sale: *Provided, however,* That notwithstanding any provision of this code to the contrary, a 30 delivery sale of delta-8 tetrahydrocannabinol, delta-10 tetrahydrocannabinol, or kratom products is 31 prohibited. 32 (d)(3) "Delivery service" means any person who is engaged in the commercial delivery of letters, packages, or other containers. 33 34 (e)(4) "Department" means the State Tax Department. 35 (f)(5) "Electronic smoking device" means any device that can be used to deliver any 36 heated, aerosolized, or vaporized solution to the person inhaling from the device, including, but not 37 limited to, any e-cigarette, e-cigar, e-pipe, vape pen, or e-hookah. Electronic smoking device 38 includes any component part, or accessory of the device, whether or not sold separately, and

39 includes any solution intended to be heated, aerosolized, or vaporized during the use of the

40 device, whether or not the solution contains nicotine. Electronic smoking device does not include

41 drugs, devices, or combination products approved by the United States Food, Drug, and Cosmetic

42 <u>Act.</u>

43 (f)(6) "Legal minimum purchase age" is means at least eighteen <u>21</u> years of age as defined
 44 by section two, article nine-a of this chapter for the purchase of cigarettes in this state.

45 (g)(7) "Mails" or "mailing" means the shipment of cigarettes any tobacco product through
46 the United States postal service.

47 (h) "Shipping container" means a container in which cigarettes are <u>any tobacco product is</u>
48 shipped in connection with a delivery sale.

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(i) "Shipping documents" means bills of lading, airbills, or any other documents used to

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51 (8) "Tobacco product" means any product containing, made, or derived from tobacco or 52 nicotine that is intended for human consumption, whether absorbed, inhaled, or ingested by any 53 other means, including, but not limited to, cigarettes, cigars, cigarillos, little cigars, pipe tobacco, 54 snuff, snus, chewing tobacco, or other common tobacco-containing products. A "tobacco product" 55 also includes electronic smoking devices and any accessory of a tobacco product or electronic 56 smoking device, whether or not any of these contain tobacco or nicotine, including, but not limited 57 to, filters, rolling papers, blunt or hemp wraps, and pipes. A "tobacco product" does not include 58 drugs, devices, or combination products that are regulated by the United States Food and Drug Administration under Chapter V of the Food, Drug and Cosmetic Act. 59 §16-9E-2. Requirements for delivery sales.

(a) No person <u>A person</u> shall <u>not</u>, <u>make in connection with a delivery sale</u>, <u>of cigarettes</u>
 <u>accept a purchase order</u>, <u>sell</u>, <u>mail</u>, <u>deliver</u>, <u>or cause to be delivered any tobacco product</u> to any
 individual who is under the legal minimum purchase age in this state.

- 4 (b) Each person accepting a purchase order for, <u>selling, mailing, delivering, or cause to be</u>
   5 <u>delivered of any tobacco product in connection with</u> a delivery sale shall comply with:
- 6 (1) The <u>applicable</u> age verification requirements set forth in <del>section three of this article</del> <u>§16-</u>
  7 <u>9E-3 of this code;</u>
- 8 (2) The disclosure requirements set forth in subdivision (3), subsection (a), section three of
  9 this article;
- (3)(2) The <u>applicable</u> shipping requirements set forth in <u>section four of this article §16-9E-4</u>
   of this code;
- (4)(3) The <u>applicable</u> registration and reporting requirements set forth in section five of this
   article §16-9E-5 of this code;
- (5)(4) The tax collection requirements set forth in section six of this article §16-9E-6 of this
   code; and

16 (6)(5) All other laws of this state generally applicable to sales of cigarettes tobacco
 17 products that occur entirely within this state, including, but not limited to, those laws imposing:

18 (i)(A) Excise taxes;

19 (ii)(B) sales Sales taxes;

20 (iii)(C) license License and revenue-stamping requirements; and

21 (iv)(D) escrow Escrow or other payment obligations.

§16-9E-3.Ageverificationrequirements.1(a) No person A person shall not, mail, ship, or otherwise deliver cigarettes in connection2with a delivery sale, unless prior to the first delivery sale to a consumer, the person: accept a3purchase order, sell, mail, deliver, or cause to be delivered any tobacco product that is subject to415 U.S.C. §375 et seq. unless the delivery sale complies with all applicable age verification5requirements of 15 U.S.C. §376a.

6 (1) Obtains from the prospective consumer a certification that includes a reliable 7 confirmation that the consumer is at least the legal minimum purchase age and a statement signed 8 by the prospective consumer in writing that certifies the prospective consumer's address and that 9 the consumer is at least eighteen years of age. The statement shall also confirm: (i) That the 10 prospective consumer understands that it is illegal to sign another person's name to the 11 certification; (ii) that the sale of cigarettes to individuals under the legal minimum purchase age is 12 illegal; and (iii) that the purchase of cigarettes by individuals under the legal minimum purchase 13 age is illegal under the laws of this state;

14 (2) Verifies the information contained in the certification provided by the prospective 15 consumer against an appropriate database of government records available to the distributor or 16 seller, or obtains simultaneous with the certificate as provided for in subdivision (1), a photocopy or 17 other image of the valid, government-issued identification stating the date of birth or age of the 18 individual placing the order;

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(3) Sends to the prospective consumer, via e-mail or other means, a notice that contains:

20 (A) A prominent and clearly legible statement that cigarette sales to a consumer below the legal 21 minimum purchase age is illegal; (B) a prominent and clearly legible statement that consists of one 22 of the warnings set forth in section 4(a)(1) of the federal Cigarette Labeling and Advertising Act, 15 23 U.S.C. §1333(a)(1), rotated on a quarterly basis; (C) a prominent and clearly legible statement that 24 sales of cigarettes are restricted to those consumers who provide verifiable proof of age in 25 accordance with section three of this article; and (D) a prominent and clearly legible statement that 26 cigarette sales are subject to excise and sales taxes in this state, and an explanation of how such 27 taxes have been, or are to be, paid with respect to the delivery sale. 28 (4) In the case of an order for cigarettes pursuant to an advertisement on the Internet,

29 receives payment for the delivery sale from the prospective consumer by a credit or debit card or 30 check that has been issued in the consumer's name.

31 (b) Persons accepting purchase orders for delivery sales may request that prospective 32 consumers provide their e-mail addresses.

33 (b) A person may use a check box on an internet website or mobile application to confirm the full name, birth date, and registered address of a purchaser prior to accepting a delivery sale 34 35 for a tobacco product via an internet website or mobile application if:

36 (1) The purchaser provided his or her full name, birth date, and registered address upon 37 registering as a user of the internet website or mobile application; and

38 (2) The person has verified the full name, birth date, and registered address of the 39 purchaser upon registration using a commercially available database or aggregate of databases, 40 consisting primarily of data from government sources, that are regularly used by government and 41 businesses for the purpose of age and identity verification and authentication, to ensure that the 42 purchaser is at least 21 years of age. 816 OF 1 Chinning and labaling

	§10-9 <b>⊏-</b> 4.	Sinpping		anu	labe	ing		requi	ements.
1	<del>(a)</del> Each p	erson who, mai	<del>ls, ships, c</del>	or otherwis	e delivers (	cigarett	tes <u>A pe</u>	rson sha	<u>all not,</u> in
2	connection with a	a delivery sale,	accept a	purchase	order, sell	, mail,	deliver,	or cau	se to be

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3	delivered any tobacco product that is subject to 15 U.S.C. §375 et seq. unless the delivery sale
4	complies with all applicable shipping and labeling requirements of 15 U.S.C. §376a.
5	(1) Shall include as part of the bill of lading or other shipping documents a clear and
6	conspicuous statement providing as follows: "Cigarettes: West Virginia Law Prohibits Shipping to
7	Individuals Under 18, and Requires the Payment of all Applicable Taxes";
8	(2) Shall use a method of mailing, shipping, or delivery that obligates the delivery service to
9	require: (i) The consumer placing the purchase order for the delivery sale, or another adult of legal
10	minimum purchase age, to sign to accept delivery of the shipping container; and (ii) proof, in the
11	form of a valid, government-issued identification bearing a photograph of the individual who signs
12	to accept delivery of the shipping container, demonstrating that he is either the addressee or
13	another adult of legal minimum purchase age; and
14	(3) Shall provide to the delivery service retained for such delivery sale evidence of full
15	compliance with section seven of this article.
16	(b) A delivery service shall be in violation of this article if it: (1) Ships or otherwise delivers
17	cigarettes in connection with a delivery sale without first receiving evidence of compliance with
18	section seven of this article; or (2) fails to comply with the requirements described in subsection (a)
19	or described in section six of this article:
20	(1) When obligated to do so under a method of shipping or delivery;
21	(2) When delivering any container pursuant to shipping documents containing the
22	statement described in subdivision (1), subsection (a) of this section; or
23	(3) When delivering any container that the delivery service otherwise has reason to know
24	contains cigarettes.
25	(c) If the person accepting a purchase order for a delivery sale delivers the cigarettes
26	without using a delivery service, that person shall comply with all requirements of this article
27	applicable to a delivery service and shall be in violation of the provisions of this article upon failure
28	to comply with the requirements.

	§16-9E-5.	Registration	and	reporting	requirements.	
1	(a) <del>Prior</del>	to making delivery sale	<del>s or mailing, shi</del>	pping, or otherwise de	livering cigarettes in	
2	connection with	connection with any such sales, every person shall file with the department a statement setting				
3	forth the seller's	<del>, name, trade name, and</del>	I the address of	th <del>e seller's principal p</del>	lace of business and	
4	any other place	e of business. <u>A perso</u>	<u>n shall not, in c</u>	connection with a del	ivery sale, accept a	
5	purchase order,	sell, mail, deliver, or ca	use to be delive	ered any tobacco prod	luct that is subject to	
6	<u>15 U.S.C. §37</u>	5 <i>et seq.</i> unless the d	<u>elivery sale cor</u>	nplies with all applic	able record-keeping	
7	requirements of	<u>15 U.S.C. §376a.</u>				
8	(b) Not later than the tenth day of each calendar month, each person that has made a					
9	delivery sale or	mailed, shipped, or othe	rwise delivered	cigarettes in connectio	on with any such sale	
10	during the previous calendar month shall file with the department a memorandum or a copy of the					
11	invoice that pro	vides for each and eve	ry delivery sale	: <u>A person shall not,</u>	in connection with a	
12	delivery sale, accept a purchase order, sell, mail, deliver, or cause to be delivered from a location					
13	outside of this st	tate to a consumer within	<u>n this state any t</u>	obacco product that is	subject to 15 U.S.C.	
14	§375 et seq. unless the person complies with all applicable requirements of 15 U.S.C. §376.					
15	(1) The name and address of the consumer to whom the delivery sale was made;					
16	(2) The brand or brands of the cigarettes that were sold in the delivery sale; and					
17	(3) The quantity of cigarettes that were sold in the delivery sale.					
18	(c) Any person that satisfies the requirements of 15 U.S.C. §376 shall be deemed to satisfy					
19	the requirements of this section.					
	§16-9E-6.	Collec	tion	of	taxes.	
1	Each pe	erson accepting a purch	ase order for a	delivery sale <u>of any to</u>	<u>obacco product</u> shall	
2	collect and remit to the department all cigarette applicable taxes under §11-17-1 et seq. imposed					
3	by this state with respect to such delivery sale, except that the collection and remission shall not be					
4	required to the extent the person has obtained proof, in the form of the presence of applicable tax					
5	stamps or other	wise, that the taxes alre	ady have been	paid to this state.		

§16-9E-7.

#### Penalties.

(a) Except as otherwise provided in this section, a first violation of any provision of this
 article shall be a misdemeanor and punishable by a fine of \$500 or five times the retail value of the
 cigarettes tobacco products involved, whichever is greater.

(b) Any person who knowingly violates any provision of this article, or who knowingly and
falsely submits a certification under section three of this article <u>§16-9E-3 of this code</u> in another
person's name, shall be is guilty of a misdemeanor and, upon conviction thereof, shall be fined
\$1,000 or 10 times the retail value of the cigarettes tobacco products involved, whichever is
greater, or confined in jail not more than six months, or both.

9 (c) Any person failing to collect or remit to the department any tax required in connection
10 with a delivery sale shall be assessed, in addition to any other penalty, a penalty of five times the
11 retail value of the <u>eigarettes tobacco products</u> involved.

(d) Any cigarettes tobacco products sold or attempted to be sold in a delivery sale that does not meet the requirements of this article shall be forfeited to this state and destroyed. All fixtures, equipment, and all other materials and personal property on the premises of any person who, with the intent to defraud this state, violates any of the requirements of this article, shall be forfeited to this state.